

Note

AGRICULTURAL RESOURCES AND CLIMATE CHANGE: DEFENCE AND SECURITY ISSUES

January 2023









The Defence and Climate Observatory, launched in December 2016, is tasked with studying climate-related security and defence issues.

The Observatory is coordinated by IRIS under the contract carried out on behalf of the Ministry for the Armed Forces' Directorate General for International Relations and Strategy (DGRIS). The Observatory's multidisciplinary and crossdisciplinary team gathersresearcherfellowsspecialised in international relations, security, defence, migrations, energy, the economy, climatology and health. It is led by two scientific coordinators: Julia Tasse and François Gemenne.

The Observatory is strong of multiple partnerships with European partners (Netherlands, Luxembourg), international partners (Australia, United States, India), international NGOs, and national and international public bodies. Such initiatives enabled strengthening cooperation on climate issues and their security implications.

The Defence and Climate Observatory produces reports and notes, organises restricted seminars as well as public conferences, and hosts the podcast « Sur le front climatique »

www.defenseclimat.fr/en

The French Ministry for the Armed Forces regularly calls upon outsourced studies from private research institutes, according to a geographical or sectoral approach that complements its expertise. These contracts are part of the development of a defence foresighting approach, which, as the last White Paper on Defence and National Security underlines, enable armed forces to rely on independent, multidisciplinary and original strategic thinking, integrating university research as well as specialised institutes. Most of these studies are made public and available on the website of the Ministry for Armed Forces and the Observatory's website.

DISCLAIMER: The Directorate General of International Relations and Strategy or the organisation leading the study cannot be held responsible for the statements made in the studies and observatories, nor do they reflect an official position of the French Ministry for Armed Forces.

PRESENTATION OF THE AUTHORS



Marine by Guglielmo Weber / IRIS

Researcher in the Climate, Energy, Security programme at IRIS. She works on cross-cutting strategic and security issues related to climate changes, and specialises in the study of weather and climate modification practices.



Mathilde Joly / Sciences Po Paris

Master student in Environmental Policy at Sciences Po Paris. She is a research assistant in the Climate, Energy and Security programme at IRIS.

Coordinator and Scientific Officer



Julia Tasse / IRIS

Researcher and head of the Climate, Energy and Security Programme at IRIS. She focuses on maritime issues after few years of experience on ocean affairs for various organisations.



TABLE OF CONTENTS

CLIM	ATE VULNERABILITY OF AGRICULTURAL RESOURCES	6
1.	Agricultural resource availability and climate change	8
2.	Accessibility and use of agricultural resources and climate change	9
3.	Food security and climate change: what prospects?	10
AGRICULTURAL RESOURCES: A STRATEGIC AND DEFENCE ISSUE		11
1.	Securing agricultural resources: a geostrategic power issue	12
2.	Food insecurity: a source of tension and conflict	13
3.	French armed forces and the securing of agricultural resources	14
AGRICULTURE, CLIMATE AND DEFENCE: WHAT ARE THE BREAKING POINTS?		17
	p: The impact of climate change on agricultural resource security: eight geostrategic	18
ANNEXES		
Annex 1: Map of food insecurity in the world		20
Anı	nex 2: Financial flows of investment in agricultural land abroad	21
GLOSSARY		22
BIBLIOGRAPHY		25



In November 2022, the French Minister of the Armed Forces, Sébastien Lecornu, underlined in the press "the return of high intensity in Europe" induced by the Russian-Ukrainian war (Chapleau, 2022, 6 November). Among the threats hanging over France in this context, the minister cited the "blackmail of food raw materials". He also highlighted **the intertwining of defence issues and food security issues**¹, defined as the guarantee of access to sufficient, safe, and nutritious food² (*World Food Summit*, 1996). This is threatened by tensions and conflicts, but also by socio-economic phenomena such as population growth and the increasing scarcity of mineral and energy resources, which are essential to the agri-food sector.

Furthermore, food security is compromised by climate change, which affects all four pillars: availability³, accessibility⁴, utilisation⁵, and the stability⁶ of these last three pillars. The Food and Agriculture Organisation (FAO) of the United Nations and the Intergovernmental Panel on Climate Change (IPCC) have explored the intersection between food and climate change (FAO, 2015; Mbow et al., 2019), while focusing their analysis on resource availability. As for the domain of defence, it testifies to the growing consideration of food as a crisogenic factor, but also to the close link between food sovereignty⁷ and national sovereignty⁸ (Linou, 2019; Gérard & Vollot, 2022, 23 May).

As the securing of fisheries resources is the subject of in-depth reflection by the Navy⁹, it seemed appropriate to explore the specificities of agricultural resources. We will therefore study their climatic vulnerability¹⁰, before highlighting the strategic and defence issues involved in securing them. Finally, we will identify eight geopolitical and security breaking points¹¹ illustrating these issues in the world.

¹ The food sector is considered a sector of vital importance according to the Defence Code (Article R. 13332-2) (General Secretariat for Defence and National Security, n.d.). See definition in the glossary.

² See definition in the glossary.

³ Presence of quality food, in sufficient quantity to ensure the feeding of all. see definition in the glossary.

⁴ Physical and economic capacity to access food production.

⁵ All the practices involved in the preservation, preparation and consumption of food. See definition in the glossary.

⁶ The ability to procure food on a long-term basis. See definition in the glossary.

⁷ See definition in the glossary.

⁸ See definition in the glossary.

⁹ This area has been addressed by the Centre d'études stratégiques de la Marine - CESM in a report (CESM, 2019, January) and a podcast (CESM, 2022, 2 March) dealing more generally with food security in relation to the security of maritime spaces.

¹⁰ See definition in the glossary.

¹¹ See definition in the glossary.



CLIMATE VULNERABILITY OF AGRICULTURAL RESOURCES





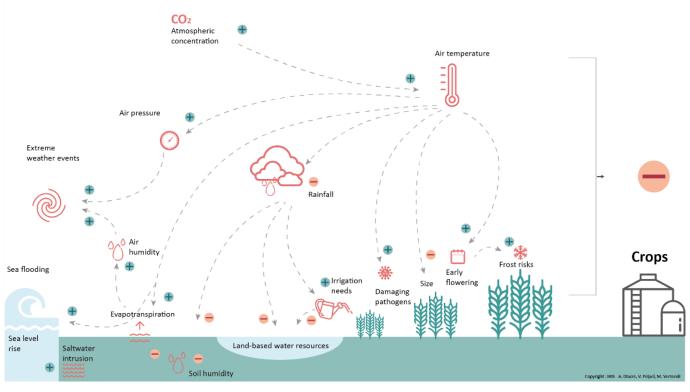
Climate change manifests itself in rising temperatures and humidity, variations in precipitations, and an increased frequency and intensity of extreme weather events. In this context, agricultural resources are subject to a reduction in their availability, accessibility, and use, as well as to a destabilisation of these three cursors.

1. Agricultural resource availability and climate change

Climate change leads to a disruption of water resources, plant renewal cycles and pest species. This results in reduced nutritional quality of food (Nelson et al., 2018; Soares et al., 2019), but also in reduced agricultural production (IPCC, 2019). The fall in the quality and quantity of agricultural resources thus translates into a fall in agricultural availability.

Infographic: Impacts of climate change on the availability of agricultural resources

SYSTEMIC DIAGRAM IMPACTS OF CLIMATE CHANGE ON AGRICULTURAL PRODUCTION (FOOD AVAILABILITY)



Agricultural yields may also be affected by mitigation policies, including decarbonisation of agriculture¹². Political efforts dedicated to the implementation of a decarbonised, resilient and qualitative resource-producing agriculture could thus lead, in the shorter term, to a quantitative decrease in production. This phenomenon is likely to be amplified by the acceleration of the European agricultural transition under the effect of the Russian-

¹² The potential fall in agricultural productivity in Europe as a result of the Green Pact, for example, was the subject of a report by the United States Department of Agriculture (Beckman et al., 2020, November). However, the conclusions of this report should be treated with caution because of its political nature and focus.

8



Ukrainian conflict, which reduces access to fertilisers (European Think Tanks group, 2022, July; Euractiv, 2022, 31 October).

Agricultural resources, climate change and conflict

Climate change is a producer and amplifier of conflict (Kemmerling et al., 2022). It is increasingly responsible for the emergence of civil conflicts, particularly in Africa and the tropics (Burke et al., 2009; Hsiang et al., 2011). Yet six of the worst food crises originate in protracted conflicts, affecting regions already suffering from climate change (Food Security Information Network & Global Network Against Food Crisis, 2021). Conflicts undermine agricultural production (Kemmerling et al., 2022) through physical insecurity, lack of access to land and inputs, and destruction of crops and infrastructure (Kimenyi et al., 2014, July; FAO, 2018, September; Lin et al., 2022). In addition, the accessibility of agricultural resources is compromised by the interruption of supply chains for geopolitical or security reasons, as well as by the disruption of food markets (Martin et al., 2008; FAO, 2018, September; Bekker & Góes, 2022; Orhan, 2022). Finally, the use of resources is jeopardised: processing units (Lin et al., 2022) and food storage facilities are intentionally destroyed, highlighting their strategic, if not vital, importance (FAO, 2022, 20 July).

2. Accessibility and use of agricultural resources and climate change

The following table summarises the consequences of climate change on two other pillars of agricultural resource security: accessibility and use. These consequences result in increased instability:

Accessibility

Declining affordability (FAO, 2015; Mbow et al., 2019)

- Decreased supply, leading to higher food prices
 - Global vulnerability through dependencies on the globalised food system¹³ (*Gaupp, 2020*)

<u>For example</u>, droughts in Australia are causing average agricultural commodity prices to rise (Campbell, 2015).

Decline in physical accessibility

- Extreme weather events can cut off tight supply flows of agricultural commodities (Gaupp, 2020)
- Emergence of restrictive policies (closures, trade reductions) in response to climate hazards or sobriety measures (Kumar & Ayedee, 2021)
- Trade wars and climate protectionism (Parker, 2021, 10 November; Khor, 2010, May).

<u>Example:</u> 2010 Russian grain embargo following droughts (Welton, 2011, 28 June).

Use

Destruction of stocks and storage systems

 Extreme weather events can lead to the destruction of agricultural stocks, e.g., by damaging silos, or by causing power outages (breaking the cold chain).

<u>Example</u>: in 2021, Hurricane Ida damaged a Cargill grain export silo in Louisiana, and paralysed the Mississippi export corridor (Sauvage, 2021, 21 August)

Food contamination

- Rising temperatures fosters food spoilage and loss of nutritional properties (Koutsoumanis et al., 2022)
- Increased humidity favors the growth of mould and bacteria leading to an increased risk of disease (Pitt & Hocking, 2009)
- Extreme weather events increase the risk of food contamination (Lesinger et al., 2020; Tirado et al., 2010; Misiou & Koutsoumanis, 2022).

<u>For example</u>, after Hurricane Katrina, there was an increase in the number of cases of food contamination due to floodwater.

9

¹³ See definition in the glossary.



3. Food security and climate change: what prospects?

As a result of the phenomena outlined above, global food security is increasingly affected by climate change. In this context, up to 183 million additional people worldwide could be at risk of hunger due to changing weather and climate conditions, and cereal prices can be expected to rise by up to 29% in 2050 (IPCC, 2019, 3).

Climate change will affect the world's regions in different ways. Although food insecurity has been increasing worldwide since 2014, it is mainly in sub-Saharan Africa, South-East Asia, Western Asia and, more recently, in Latin America¹⁴ (FAO et al., 2018). In 2021, hunger affected 278 million people in Africa, 425 million in Asia and 56.5 million in Latin America and the Caribbean. These regions, already highly exposed to environmental hazards, are heading towards a particular worsening of their food situation as a result of climate change.

At the same time, regions at higher latitudes may have benefited from positive effects of climate change on some of their yields and crops, such as south-west Russia, in particular the Caucasus (Gordeev et al., 2022). Such findings suggest an increase in productivity and the future expansion of agro-ecological zones in these regions (IPCC, 2019, 30). Geographical variability in climate vulnerability is thus likely to restructure geostrategic balances around agricultural resources. By reducing global agricultural productivity while exacerbating inequalities between regions, climate change creates a context favourable to the intensification of interdependencies, as well as to the intensification of competition for supplies.

It has therefore been possible to observe an 'agricultural rearmament of the world', i.e. a reactivation of agricultural policies aimed at securing the food sector (Abis, 2023). Although such a political will has not been really asserted in Europe until the Covid-19 pandemic and the Russian-Ukrainian conflict, several powers, such as China and Russia, have put in place long-term strategies to secure and use agricultural resources for power purposes. Such dynamics underline the strategic nature of agricultural resources and their growing correlation with defence issues, which are likely to be exacerbated by climate change.

-

¹⁴ For an overview of food insecurity in the world, see Annex 1.



AGRICULTURAL RESOURCES: A STRATEGIC AND DEFENCE ISSUE



1. Securing agricultural resources: a geostrategic power issue

Since the start of the Russian-Ukrainian conflict in February 2022, the security of agricultural resources has been at the heart of a real security and defence crisis. In 2020, Ukraine and Russia were respectively the world's third and fifth largest exporters of grain by weight (Chatam House, The Royal Institute of International Affairs, 2020), the result of a century of investments in the agricultural sector by both states to strengthen their economies and their position on the international scene (Abis, 2022). The opposition between Ukraine and Russia is thus putting great pressure on the supply of essential food resources¹⁵. This crisis reveals the vulnerability of our food system, while at the same time underlining its strategic dimension, and its prime importance for national sovereignty.

Aware of this strategic dimension, some states are implementing national public food storage policies¹⁶. Strategic reserves¹⁷ contribute to national food resilience¹⁸ by allowing the sale or distribution of food in the event of a geopolitical shock. Such reserves are considered essential particularly in areas prone to droughts and crop instability, but where the climate is favourable to grain storage, such as the Sahel (Galtier, 2019, 8 February). Non-governmental initiatives are also building up grain stocks to supply the poorest populations¹⁹ (Janin, 2019).

Finally, the factors of agricultural production - such as land and water - also constitute a structuring strategic dimension. This is illustrated by China's policy of land grabbing in Europe, particularly in Ukraine, but also in France (d'Albaret, 2021, 12 October). This phenomenon of land grabbing²⁰ by foreign investments, combined with the decrease in agricultural and arable land in France (World Bank, 2020), as well as the drop in agricultural yields due to climate change, poses a real challenge to food sovereignty. These trends make the legal framework for agricultural land an issue of national sovereignty (Conseil général de l'alimentation, de l'agriculture et des espaces ruraux - CGAAER, 2017, April).

¹⁵ See definition in the glossary. The FAO identifies wheat, maize, rice and sugar as staple foods (FAO, 2022).

¹⁶ China, for example, has built up strategic stocks of agricultural commodities in case of crop failure (Chaumet & Pouch, 2017). The current food crisis has also prompted other states such as Morocco and Switzerland to do the same (Elafrite, 2022, 25 April; *Issues*, 2022, June).

¹⁷ See definition in the glossary.

¹⁸ See definition in the glossary.

¹⁹ Examples include the FAO's resilience funds, the initiatives of the Inter-State Committee for Drought Control in the Sahel (CILSS), and the West African Economic and Monetary Union (WAEMU).

²⁰ See definition in the glossary. For more details on land grabbing around the world, see Annex 2.



The food weapon: a growing threat in a context of climate change?

Undermining food supplies (accessibility) is an effective way to exert geostrategic pressure on an opposing state. Although the use of food in a military context is considered a war crime by the Rome Statute of the Criminal Court (Rivoal, 2015), a recent example can be found in the Russian strategy. Since the beginning of its conflict with Ukraine, Russia has used food as a weapon in three ways: the destruction of Ukrainian stocks (use), the disruption of Ukrainian production (availability), and the imposition of quantitative restrictions on its own exports (accessibility), with these being used as a lever to deter criticism of its actions (Council of the European Union, 2022, 31 October). The geostrategic power that Russia derives from this food weapon partly explains the reluctance of several states to take a stand in the conflict and condemn the Russian invasion, preferring to secure their food supplies. Thus, on the 2nd of June 2022, the President of Senegal and the African Union, Macky Sall, met with Russia to request the unblocking of Ukrainian grain exports to the African continent. The Russian monopoly on agricultural resources has in this sense reinforced the rift between the West and several states in the South, which are particularly dependent on Russia and do not adhere to the Western interpretation of the conflict. The vulnerability of African states, which are affected by recurring food scarcity and crises²¹, to this weaponisation of food products also suggests the growing power of the food weapon in a context of climate change. By compromising the availability, accessibility and proper use of agricultural resources, climate change encourages the emergence of power relations - dependence, competition - for their acquisition.

In this sense, agricultural resources raise a first power issue: their securing. Phenomena such as the instrumentalisation of supplies for geostrategic purposes - in particular through coercion, using the threat of interruption - or land grabbing constitute security challenges to the extent that they jeopardise the vital needs of populations as well as the stability and sovereignty of States. This first security issue - the security of agricultural resources as a source of geostrategic power - is closely linked to a second security issue: the insecurity of agricultural resources as a source of tension and conflict.

2. Food insecurity: a source of tension and conflict

Food insecurity is a factor that amplifies and generates violence, particularly in developing countries (Randel Caughron, 2016). Rising food prices (economic accessibility) is associated to the emergence of civil instabilities (FAO, 2018, September; Breisinger et al., 2015; Maystadt & Ecker, 2014) and to many popular riots linked to food crises (Abis, 2022, 24 March). In 2008, increasing food prices were followed by civil unrest in more than 40 countries. The Arab Spring in Tunisia, Egypt and Libya is therefore partly attributable to the surging costs of food (Dago, 2021). In this context, political instability is fuelled by a structural fragility: the dependence of national economies on an increasingly climate-vulnerable agricultural sector²².

Moreover, these food crises experienced at the national level can translate into inter-state tensions and conflicts at the regional level (Brinkman & Hendrix, 2011; Kemmerling et al., 2022). While it is difficult to isolate specific instances of conflict arising from food issues, these

²¹ See definition in the glossary.

²² For example, agriculture generates one-sixth of Egypt's GDP, and employs 30% of its workforce (Ministry of Agriculture and Food Sovereignty, 2022).



conflicts are clearly amplified by competition for control over agricultural inputs. The likelihood of so-called conventional water wars is increased by climate change, which induces tensions between states around transboundary basins (Bora et al., 2010, 22 October).

Inter- and intra-state conflicts linked to food insecurity are likely to structure several French theatres of operation. For example, the food insecurity affecting the Sahel is leading to a governance crisis in rural areas, which is linked to a general collapse of the pastoral economy and social cohesion. In this context, armed groups and terrorist movements are proliferating and making the theatre of operations more complex (Gérard & Vollot, 2022; Pellerin, 2021, September).

Agricultural resources therefore interact with defence issues in two ways. On the one hand, we can observe their weaponisation, i.e. a militarisation of their use, as these resources are not only perceived as assets to be secured within the framework of competition and monopolisation, but also as weapons enabling influence and leverage on the positions and strategies of other States, particularly in a conflict context. On the other hand, these agricultural resources, increasingly encompassed into security and defence logics, permeate in return the world of defence by generating, exacerbating or structuring conflicts.

Both phenomena are amplified by climate change, which leads us to expect an **increase in conflicts related to food insecurity and the willingness to secure agricultural resources**. In this context, the question arises as to the role of defence actors in responding to two phenomena: **the increasing militarisation of food issues, and their growing impact on conflicts.**

3. French armed forces and the securing of agricultural resources

The French armed forces are already carrying out missions that contribute to national and international food security, particularly to respond to supply crises (physical accessibility) and weather crises (instability of availability). The military corps that seems to be the most involved in this respect is the Navy, because of its missions to secure maritime areas, a major transit point for food resources. These missions can for example consist in securing the supply flows by the maritime and port security platoons (PSMP) of the maritime police (CESM, 2019, January) or the escorting of World Food Programme cargo ships to protect them from piracy (CESM, 2022, 2 March). An example of the latter is the framework of Operation Atalanta, preceded by Operation EUNAV Somalia.

The Air Force and the Army have also been mobilised for their capacity to organise air and road bridges, allowing a rapid response to food crisis situations. On several occasions, they



have been tasked with harvesting and transporting fodder to regions affected by drought²³. In the same perspective, the French armies have significant technical knowledge in securing water resources²⁴ (Centre interarmées de concepts, de doctrines et d'expérimentations, 2012, 8 March). For example, some farmers have benefited from the installation of irrigation networks by the French army in Mali (Gourlay, 2020, 9 September), or the Air Force has carried out a brackish water desalination mission (Galland, 2018, 22 May).

Finally, the French army contributes to securing land, which is essential to the agricultural sector and threatened by increased inter-sectoral competition for land use. In 2022, the Ministry of the Armed Forces will have 275,000 hectares (ha) of land in metropolitan France, 70% of which will be training grounds for the forces. Some of these areas have been requisitioned for agricultural purposes²⁵.

Because of their already substantial mobilisation in this field, and because of the strategic imperative of food security, the armed forces are called upon to be at the heart of the defence of French food sovereignty. However, climate change, by weakening the availability, accessibility and use of agricultural resources and the stability of these components, requires the development of a transverse and strategic vision of the systemic threats that weigh on the national territory as well as on theatres of intervention. The development of such a vision is all the more essential as some French territories are showing increased climatic vulnerability and are already affected by food insecurity, such as the overseas territories, which have a low production capacity and are very dependent on metropolitan exports.

These reflections should also be analysed in the light of the decrease in military logistical capacities on national territory, as well as the increase in the demands on the armed forces.

The ability to respond at any time to a food crisis on national territory by re-establishing a supply route for agricultural resources must be ensured. More generally, it is necessary to initiate reflections on the maintenance of this capacity in a context of simultaneous mobilisation of the armed forces in a theatre of operation abroad, and/or of a HADR (Humanitarian Assistance and Disaster Relief) operation, as this type of operation is likely to become more frequent because of the multiplication of climatic hazards.

²³ One such intervention occurred as early as 1976 (Matalon, 2011, 2 June). More recent examples include the mobilisation in 2003 of ten trucks from the Air and Space Force to transport fodder to Aveyron (Agence France Presse, 2003, 14 October). The Army and its vehicles were requisitioned the same year to transport bales of straw (*Les Echos*, 2022, 5 August), as were 400 Air Force and Space Force trucks in 2011 (Kichkoff, 2011, 9 July).

²⁴ One example is their Mobile Water Treatment Plant (MWTP), which produces and distributes water from natural sources, including salt water (Army, n.d.).

²⁵ In 2011, the Air Force and Space technical school in Saintes made 50ha of land available for farmers (Air Force and Space, 2011, 25 May). At Bannière, on the permanent camp for the 2^e foreign infantry regiment (REI) of the Foreign Legion, the signing of a one-year agricultural lease requires the installation of a farmer on the army's arable land (Dubesset, 2022, 11 August).



A first objective in this perspective could be the opening of strategic reflection groups on this subject within the Ministry of the Armed Forces, but also interministerial reflection groups, intended to initiate real coordination between the Ministry of the Armed Forces, the Ministry of Agriculture and Food Sovereignty, the Ministry of the Interior, and the Ministry of Foreign Affairs.

In addition to reaction capabilities, means of anticipation, monitoring and intelligence on the agricultural and food sector must be generally strengthened, in order to develop a detailed knowledge of the impact of this sector on national security as well as on the challenges encountered in theatres of operation.

Moreover, these reflections would benefit from being fed by partnerships with foresight services and organisations, as well as with private players in the agricultural and agri-food sector, on which the security of resources directly depends. Such an intersectoral consultation, backed by interministerial coordination, would make it possible to arrive at a clear and coherent vision of the strategies to be put in place to secure agricultural resources on national territory and to control the risks associated with the instability of their availability, their accessibility, or their use in theatres of operation.

Further reading: Food insecurity and competition for land in maps

The appendices to this note include two maps: a first map from the Food and Agriculture Organisation (FAO, 2022), representing states' exposure to food insecurity, and a second map, from the Sciences Po Cartography Workshop (2018), representing financial flows of investment in land abroad. By crossing these two maps, it is interesting to note the overlap between several areas that are both highly exposed to food insecurity and highly exposed to foreign investments in agricultural land. These include Africa and Latin America, where food security and sovereignty, compromised by climate hazards, are also affected by land grabbing by China, the European Union and the United States.

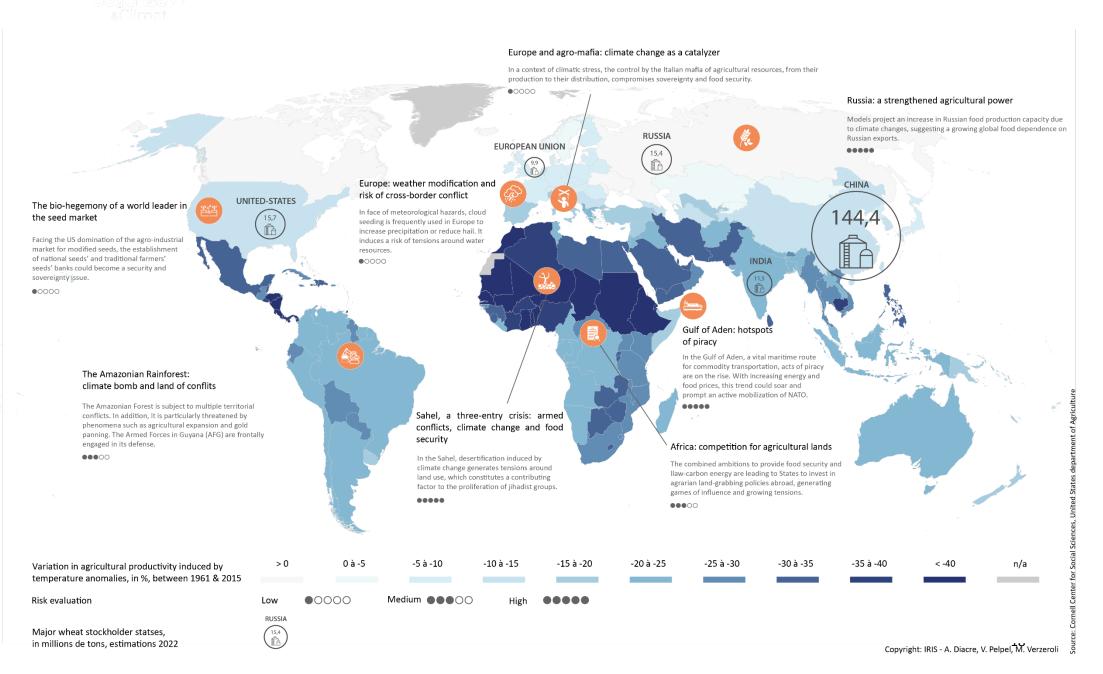
The broad geographical regions drawn by these two indicators - food insecurity and foreign investment - still overlap with the regions delineated in the last part of this note. This is presented in a map form and shows the consequences of climate change on agricultural resource security through eight geostrategic breakpoints. The background map used, that of the variation in agricultural productivity induced by temperature anomalies, also highlights the high agricultural vulnerability of South America and the Caribbean as well as Africa, while pointing to a third region: that of the Middle East and Southwest Asia.



AGRICULTURE, CLIMATE AND DEFENCE: WHAT ARE THE BREAKING POINTS?



Map: The impact of climate change on agricultural resource security: eight geostrategic breakpoints

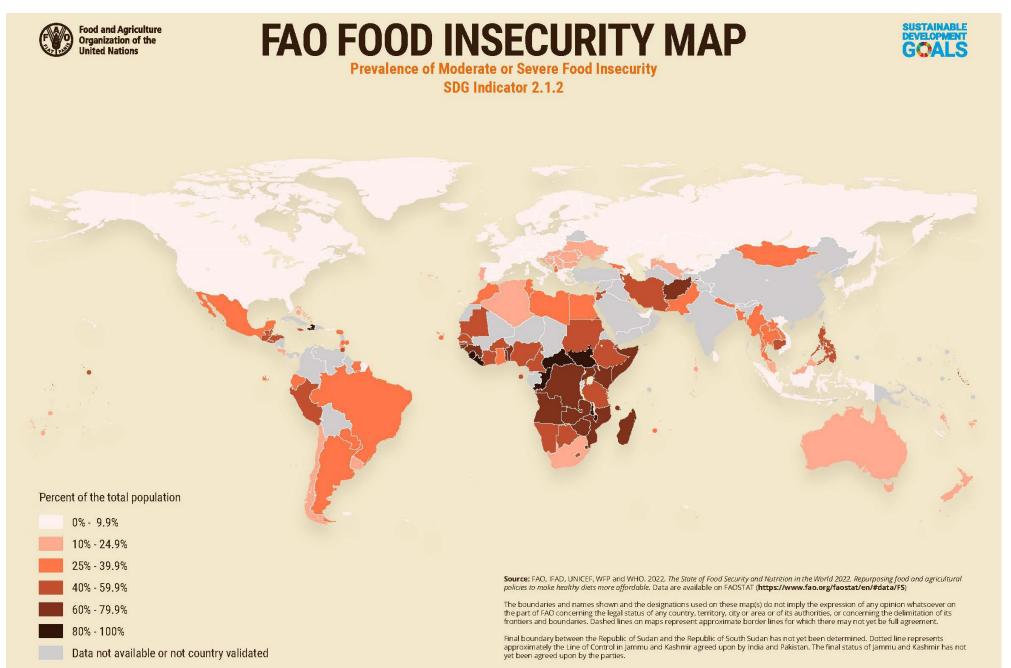






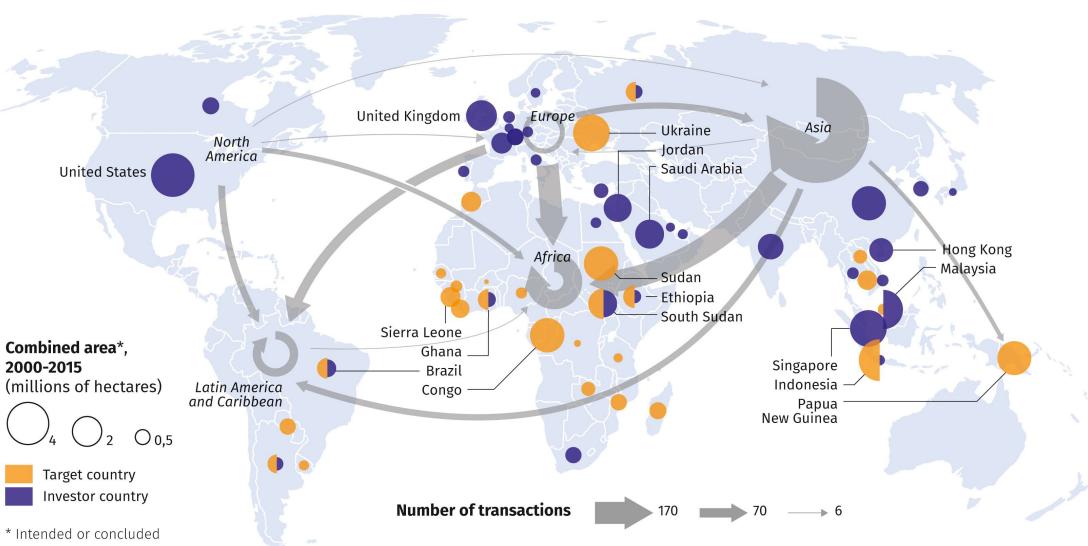


Annex 1: Map of food insecurity in the world





Annex 2: Financial flows of investment in agricultural land abroad









Land grabbing: Private or public acquisition of large tracts of agricultural land. This phenomenon mainly affects developing countries and has tended to intensify since the 2008 food crisis.

Food accessibility: Second component of food security that refers to the physical (supply and distribution) and economic (markets and financial resources) capacity to access food production.

Staple foods: Foods that are consumed regularly, in such quantities that they constitute the dominant part of the diet and provide a major proportion of the total energy intake.

Food crisis: Situation where a long and extreme shortage of food leads to increased rates of hunger and malnutrition at the local, national or global level.

Food availability: First component of food security, it consists of the presence of quality food in sufficient quantity to ensure food for all. It is therefore directly linked to the production of agricultural resources, regardless of their ability to circulate.

Cloud seeding: Intentional modification of weather conditions by the diffusion of particles in clouds to reduce hail or increase rainfall.

Trigger point: Degree of stress beyond which the structural integrity of a unit is jeopardised and a major upheaval can be expected.

National strategic reserves: public stocks of food formed by a state as part of a national policy to preserve its food security. This includes ensuring supplies to the population in the event of an international crisis or extreme weather event.

Food resilience: Ability of a food system to withstand disturbances by preventing shocks that would intrinsically and functionally affect the system.

Sector of vital importance: According to the Defence Code (Article R. 1332-2), a sector of activities related to the production and distribution of goods or services that are essential (to the satisfaction of the essential needs of the population, to the exercise of State authority, to the functioning of the economy, to the maintenance of the defence potential, or to the security of the Nation) and that are difficult to substitute or replace, or that present a serious danger to the population.

Securing: Voluntary and strategic undertaking to ensure the security of people and essential goods. The aim in this case is to ensure food security for people by ensuring the availability, accessibility and appropriate use of food resources, particularly agricultural resources.

Food security: Guarantee that/the state when all people, at any time, have physical and economic access to sufficient, safe and nutritious food that meets their dietary needs and food preferences for



an active and healthy life. It is based on four pillars: the availability of resources, their accessibility, their adequate use, and the stability over time of these first three pillars.

National food sovereignty: The state close to food autonomy where a state and its population control the mechanisms and policies of food production and distribution, in order to adapt them to national functioning, culture and ecosystems.

Food stability: Third pillar of food security, it concerns the stability of availability, accessibility and use (preservation and storage chains) and refers to the ability to obtain food over time, as food insecurity can be transitory, seasonal or chronic. It is therefore dependent on any hazard, whether climatic, security or socio-economic.

Food system: Set of interconnected actors and activities involved in the production, aggregation, processing, distribution, consumption and disposal of food products from agriculture, forestry or fisheries.

Food utilization: Fourth component of food safety, it includes food and cultural practices related to the preservation, preparation and consumption of food. It thus takes into account the quality of the water used in these practices and the quality of the products ready for consumption (free of any physical, chemical or biological contamination).

Vulnerability (climate): Propensity or predisposition to be adversely affected by climate change (slow variability and rapid extremes). It depends on the sensitivity of the natural environment, the fragility of the human environment and the adaptation policies.



BIBLIOGRAPHY



Scientific and academic papers

- Bekker, E. & Goes, C. (2022). Chapter 31: The impact of geopolitical conflicts on trade, growth, and innovation: An illustrative simulation study. In Mamonov, M., Pestova, A., & Ongena, S. *The price of war: Macroeconomic effects of the 2022 sanctions on Russia*. https://doi.org/10.5167/UZH-222702
- Brinkman, H.-J. & Hendrix, C. S. (2011). Food Insecurity and Violent Conflict: Causes, Consequences, and Addressing the Challenges. https://doi.org/10.13140/2.1.3379.2003
- Burke, M. B., Miguel, E., Satyanath, S., Dykema, J. A. & Lobell, D. B. (2009). Warming increases the risk of civil war in Africa. *Proceedings of the National Academy of Sciences*, 106(49), 2067020674. https://doi.org/10.1073/pnas.0907998106
- Campbell, S. (2015). Let's not forget climate change in the food insecurity conversation: why the homeless are most vulnerable.
 In S. Campbell. Health Promotion Journal of Australia, 26(2), 161162. https://doi.org/10.1071/HE140907
- European Think Tanks Group (2022, July). The European Green Deal and the war in Ukraine. Addressing crisis in the short and long term.
- Gaupp, F. (2020). Extreme Events in a Globalized Food System. One Earth, 2(6), 518521. https://doi.org/10.1016/j.oneear.2020.06.001
- Gérard, C & Vollot, E. (2022). Food security as national security. Facing vulnerabilities in fast changing food systems: a responsibility for defense? [Dissertation for military studies, École de Guerre].
- Hsiang, S. M., Meng, K. C. & Cane, M. A. (2011). Civil conflicts are associated with the global climate. *Nature*, 476(7361), 438441. https://doi.org/10.1038/nature10311
- Janin, P. (2019). Les défis de l'approvisionnement alimentaire : acteurs, lieux et liens. *Revue internationale des études du développement*, 237, 7-34. https://doi.org/10.3917/ried.237.0007
- Kemmerling, B., Schetter, C., & Wirkus, L. (2022). The logics of war and food (in)security. *Global Food Security, 33*, 100634. https://doi.org/10.1016/j.gfs.2022.100634
- Khor, M. (2010, May). The climate and trade relation: some issues. Research Paper 29. South Centre.
- Kimenyi, M.S., Adibe, J., Djiré, M., Jirgi, A.J. & Kergna, A.O. (2014, July). The Impact of Conflict and Political Instability on Agricultural Investments in Mali and Nigeria.
- Koutsoumanis, K. P., Misiou, O. D. & Kakagianni, M. N. (2022). Climate change threatens the microbiological stability of non-refrigerated foods. *Food Research International, 162,* 111990. https://doi.org/10.1016/j.foodres.2022.111990
- Kumar, A. & Ayedee, N. (2021). An interconnection between COVID-19 and climate change problem. *Journal of Statistics and Management Systems*, 24(2), 281300. https://doi.org/10.1080/09720510.2021.1875568
- Lesinger, K., Tian, D., Leisner, C. P. & Sanz-Saez, A. (2020). Impact of climate change on storage conditions for major agricultural commodities across the contiguous United States. *Climatic Change*, 162(3), 1287-1305. https://doi.org/10.1007/s10584-020-02873-5
- Lin, T. K., Kafri, R., Hammoudeh, W., Mitwalli, S., Jamaluddine, Z., Ghattas, H., Giacaman, R. & Leone, T. (2022). Pathways to food insecurity in the context of conflict: the case of the occupied Palestinian territory. *Conflict and Health*, *16*(1), 38. https://doi.org/10.1186/s13031-022-00470-0
- Martin, P., Mayer, T. & Thoenig, M. (2008). Make Trade Not War? *Review of Economic Studies, 75*(3), 865900. https://doi.org/10.1111/j.1467-937X.2008.00492.x
- Maystadt, J.-F. & Ecker, O. (2014). Extreme Weather and Civil War: Does Drought Fuel Conflict in Somalia through Livestock Price Shocks? American Journal of Agricultural Economics, 96(4), -11571182. https://doi.org/10.1093/ajae/aau010
- Misiou, O. & Koutsoumanis, K. (2022). Climate change and its implications for food safety and spoilage. *Trends in Food Science & Technology*, 126, 142-152. https://doi.org/10.1016/j.tifs.2021.03.031
- Nelson, G., Bogard, J., Lividini, K., Arsenault, J., Riley, M., Sulser, T. B., Mason-D'Croz, D., Power, B., Gustafson, D., Herrero, M., Wiebe, K., Cooper, K., Remans, R. & Rosegrant, M. (2018). Income growth and climate change effects on global nutrition security to mid-century. *Nature Sustainability*, 1(12), 773-781. https://doi.org/10.1038/s41893-018-0192-z
- Orhan, E. (2022). The effect of the Russia-Ukraine war on global trade. *Journal of International Trade, Logistics and Law,* Vol. 8, Num. 1, 2022, 141-146.
- Pitt, J. I. & Hocking, A. D. (2009). Fungi and food spoilage (3rd ed.). Springer-Verlag.
- Randel Caughron, J. (2016). *An Examination of Food Insecurity and Its Impact on Violent Crime in American Communities* [Doctoral dissertation, Clemson University]. Tiger Prints. https://tigerprints.clemson.edu/all theses/2565/
- Rivoal, S. (2015). L'arme alimentaire. Géoéconomie, 73(1), 9. https://doi.org/10.3917/geoec.073.0009
- Soares, J. C., Santos, C. S., Carvalho, S. M. P., Pintado, M. M. & Vasconcelos, M. W. (2019). Preserving the nutritional quality of crop plants under a changing climate: importance and strategies. *Plant and Soil, 443*(1-2), 1-26. https://doi.org/10.1007/s11104-019-04229-0.
- Tirado, M. C., Clarke, R., Jaykus, L. A., McQuatters-Gollop, A. & Frank, J. M. (2010). Climate change and food safety: A review. *Food Research International*, 43(7), 1745-1765. https://doi.org/10.1016/j.foodres.2010.07.003



Reports

- Beckman, J., Ivanic, M., Jelliffe, J., L., Baquedano, F., G. & Scott, S., G. (2020, November). Economic and Food Security Impacts of Agricultural Input Reduction Under the European Union Green Deal's Farm to Fork and Biodiversity Strategies. Economic Brief Number 30. Economic Research Service, United States Department of Agriculture.
- Bora, S., Ceccacci, I., Delgado, R. & Townsend, R. (2010, October 22). *Food Security and Conflict*. Agriculture and Rural Development Department World Bank.
- CESM. (2019, January). Nourrir. Marine Studies n°15.
- Centre interarmées de concepts, de doctrines et d'expérimentations. (2012, March 8). Gestion de l'eau en opération extérieure. Publication interarmées n PIA-4.0.9.1 GEOPEX(2010) N°172/DEF/CICDE/NP.
- Conseil général de l'alimentation, de l'agriculture et des espaces ruraux CGAAER. (2017, April). Foncier agricole:
 accaparement ou investissement ? La nécessaire évolution des outils de régulation. Rapport n° 16070. Ministère de l'Agriculture, de l'Agroalimentaire et de la forêt.
- Dago, E. (2021). Armed conflicts and food insecurity a short literature review [Report] https://cgspace.cgiar.org/handle/10568/114586
- FAO. (2015). Climate change and food security: risks and responses.
- FAO. (2018, September). Food security and conflict Empirical challenges and future opportunities for research and policy making on food security and conflict. FAO Agricultural development Economics Working Paper 18-04.
- FAO. (2022). Repurposing food and agricultural policies to make healthy diets more affordable.
- FAO. (2022, July 20). Ukraine: Note on the impact of the war on food security in Ukraine.
- FAO. (2022). The State of Food Security and Nutrition in the World 2022.
- Food Security Information Network & Global Network Against Food Crisis. (2021). *Global Report on Food Crises* 2021.
- IPCC. (2014). Climate Change 2014: Synthesis Report. Contribution of Working Groups I, II and III to the Fifth Assessment Report of the Intergovernmental Panel on Climate Change [Core Writing Team, Pachauri, R.K. & Meyer, L.A. (eds.)]. 151 pp.
- IPCC. (2019). Climate Change and Land: an IPCC special report on climate change, desertification, land degradation, sustainable land management, food security, and greenhouse gas fluxes in terrestrial ecosystem.
- Haut Conseil pour le Climat (2021, juin). Renforcer l'atténuation, engager l'adaptation. Annual report 2021.
- Ministère de l'Agriculture et de la Souveraineté alimentaire. (2022). Les politiques agricoles à travers le monde. Fiche pays : Egypte. http://agriculture.gouv.fr/politiques-agricoles-fiches-pays Accessed January 16, 2023.
- Mbow, C., Rosenzweig, C., Barioni, L.G., Benton, T.G., Herrero, M., Krishnapillai, M., Liwenga, E., Pradhan, P., Rivera-Ferre, M.G., Sapkota, T., Tubiello, F.N. & Xu, Y. (2019). Food Security. In: Climate Change and Land: an IPCC special report on climate change, desertification, land degradation, sustainable land management, food security, and greenhouse gas fluxes in terrestrial ecosystems [Shukla, P.R., Skea, J., Calvo Buendia, E., Masson-Delmotte, V., Pörtner, H.-O., Roberts, D.C., Zhai, P., Slade, R., Connors, S., van Diemen, R., Ferrat, M., Haughey, E., Luz, S., Neogi, S., Pathak, M., Petzold, J., Portugal Pereira, J., Vyas, P., Huntley, E., Kissick, K., Belkacemi, M., Malley, J. (eds.)]. In press.
- Pellerin, M. (2021, September). Entendre la voix des éleveurs au Sahel et en Afrique de l'Ouest. Quel avenir pour le pastoralisme face à l'insécurité et ses impacts. Billital Maroobé Network.
- Secrétariat général de la défense et de la sécurité nationale. (s.d). La sécurité des activités d'importance vitale. Leaflet.
- World Food Summit (1996). FAO.
- Welton, G. (June 28, 2011). The impact of Russia's 2010 Grain export Ban. Oxfam Research Report.

Press and Magazines

- Abis, S. (March 24, 2022). Guerre en Ukraine: la sécurité alimentaire et l'agriculture, des enjeux plus que jamais géopolitiques. *IRIS*. https://www.iris-france.org/166101-guerre-en-ukraine-la-securite-alimentaire-et-lagriculture-des-enjeux-plus-que-jamais-geopolitiques/ Accessed November 30, 2022.
- Agence France Presse (October 14, 2003). L'armée achemine 300 tonnes de fourrage du Loiret à destination de l'Aveyron. Web-Agri. https://www.web-agri.fr/actualite-agricole/amp/article/4619/l-armee-achemine-300-tonnes-de-fourrage-du-loiret-a-destination-de-l-aveyron Accessed December 6, 2022.
- d'Albaret, J.-B. (October 12, 2021). Opinion. Les inquiétantes offensives chinoises sur les terres ukrainiennes. *Les Échos.* https://www.lesechos.fr/idees-debats/cercle/opinion-les-offensives-chinoises-sur-les-terres-agricoles-ukrainiennes-pourraient-menacer-la-souverainete-alimentaire-europeenne-1354194 Accessed December 12, 2022.
- Armée de l'Air et de l'Espace. (May 25, 2011). Sécheresse : geste de solidarité au profit des agriculteurs à Saintes. Actus Air. Archive site of the Ministry of the Armed Forces.



- https://www.archives.defense.gouv.fr/espanol/air/actus-air/secheresse-geste-de-solidarite-au-profit-desagriculteurs-a-saintes Accessed December 6, 2022.
- Chapleau, P. (November 6, 2022). Interview. Les menaces qui pèsent sur la France évoluent très vite selon le ministre des Armées. *Ouest France*. https://www.ouest-france.fr/politique/defense/la-mise-a-jour-historique-de-notre-appareil-de-defense-un-des-points-forts-du-bilan-d-e-macron-435b4f18-5de9-11ed-9cf9-ac215ad008b8
 Accessed December 13, 2022.
- Council of the European Union. (October 31, 2022). Russie: déclaration du haut représentant, au nom de l'UE, sur la décision de la Russie de suspendre sa participation à l'initiative céréalière de la mer Noire, menée sous l'égide des Nations unies. Consilium. Press Release. <a href="https://www.consilium.europa.eu/fCommr/press/press-releases/2022/10/31/russia-statement-by-the-high-representative-on-behalf-of-the-eu-on-russia-s-decision-to-suspend-its-participation-in-the-un-black-sea-grain-initiative/ Accessed December 12, 2022.
- Dubesset, E. (August 11, 2022). Dans les Cévennes, l'armée s'approprie les terres paysannes. Reporterre. https://reporterre.net/Dans-les-Cevennes-l-armee-s-approprie-les-terres-paysannes Accessed December 12, 2022
- Elafrite, N. (April 25, 2022). Réserve stratégique et Sécurité alimentaire : entretien avec Mohammed Sadiki. *Médias 24*. https://medias24.com/2022/04/25/reserve-strategique-securite-alimentaire-un-entretien-avec-mohammed-sadiki-2-3/ Accessed December 5, 2022.
- Galland, F. (May 22, 2018). Quelle réponse civilo-militaire à l'insécurité hydrique des pays du G5 Sahel. *Revue Défense N@tionale*. https://www.defnat.com/e-RDN/vue-tribune.php?ctribune=1089 Accessed December 6, 2022.
- Galtier, F. (February 8, 2019). Sécurité alimentaire : le rôle des réserves alimentaires réhabilité. *CIRAD news.* https://www.cirad.fr/les-actualites-du-cirad/actualites/2019/ca-vient-de-sortir/reserves-alimentaires Accessed December 5, 2022.
- Gérard, C. & Vollot, E. (May 23, 2022). Systèmes alimentaires et grandes stratégies : une question de sécurité nationale. *The Rubicon*. https://lerubicon.org/publication/systemes-alimentaires-et-grande-strategie/ Accessed December 6, 2022.
- Gérard, C. & Vollot, E. (September 14, 2022). Renouveler l'approche défense de la sécurité alimentaire (T 1422).
 Revue Défense N@tionale. https://www.defnat.com/e-RDN/vue-tribune.php?ctribune=1529 Accessed December 6, 2022.
- Gourlay, Y. (September 9, 2020). Au Sahel, l'humanitaire, une autre tactique militaire. https://www.lemonde.fr/afrique/article/2020/09/09/au-sahel-l-humanitaire-une-autre-tactique-militaire 6051575 3212.html Accessed December 6, 2022.
- *Issues* (June, 2022). La Suisse double ses réserves alimentaires d'urgence. https://issues.fr/la-suisse-double-ses-reserves-alimentaires-durgence/ Accessed December 5, 2022.
- Kichkoff, G. (July 9, 2011). Toulouse. Sécheresse : l'Armée en renfort. La Dépêche. https://www.ladepeche.fr/article/2011/07/09/1124568-secheresse-l-armee-en-renfort.html Accessed December 6. 2022.
- *Les Échos*. (August 5, 2022). Retour sur les sécheresses en France depuis 1976. https://www.lesechos.fr/politique-societe/societe/retour-sur-les-secheresses-en-france-depuis-1976-1780706 Accessed December 6, 2022.
- Matalon, V. (June 2, 2011). À quoi ressemblait la sécheresse de 1976?. *Le Monde*. https://www.lemonde.fr/planete/article/2011/06/02/a-quoi-ressemblait-la-secheresse-de-1976-1530375-3244.html Accessed December 6, 2022.
- Parker, G. (November 10, 2021). Economic Disruption, Protectionism and energy shortages will put climate policies to the test. *Ecobusiness*. https://www.eco-business.com/news/economic-disruption-protectionism-and-energy-shortages-will-put-climate-policies-to-the-test/ Accessed December 13, 2022.
- Sauvage, L. (August 31, 2021). L'ouragan Ida impacte les expéditions des États-Unis. *Web-agri*. https://www.web-agri.fr/linfo-marche-du-jour/article/181382/l-ouragan-ida-impacte-les-expeditions-des-usa. Accessed December 13, 2022.

Web pages

- Armée de Terre. (s.d). Station de Traitement de l'Eau Mobile. Ministère des Armées. https://www.defense.gouv.fr/terre/nos-materiels-nos-innovations/nos-equipements-terre/nos-armes/station-traitement-leau-
 - $\underline{mobile\#:} \\ \text{``text=The\%20station\%20of\%20treatment\%20of\%20the\%20national\%20or\%20in\%20op\%C3\%A9ration\%20of\%20the\%20national\%20or\%20in\%20op\%C3\%A9ration\%20of\%20the\%20national\%20or\%20in\%20op\%C3\%A9ration\%20of\%20the\%20national\%20or\%20in\%20op\%C3\%A9ration\%20of\%20the\%20national\%20or\%20in\%20op\%C3\%A9ration\%20of\%20the\%20national\%20or\%20in\%20op\%C3\%A9ration\%20of\%20the\%20national\%20or\%20in\%20op\%C3\%A9ration\%20of\%20the\%20national\%20or\%20in\%20op\%C3\%A9ration\%20of\%20the\%20national\%20or\%20in\%20op\%C3\%A9ration\%20of\%20the\%20op\%C3\%A9ration\%20of\%20the\%20op\%C3\%A9ration\%20of\%20the\%20op\%C3\%A9ration\%20of\%20the\%20op\%C3\%A9ration\%20op\%C300$
- World Bank. (2020). Agriculture et Développement Rural.
 https://donnees.banquemondiale.org/theme/agriculture-et-developpement-rural?locations=FR
 Accessed December 6, 2022.



 Chatam House, The Royal Institute of International Affairs (2020). Resource Trade.Earth. https://resourcetrade.earth/?year=2020&category=1&units=value&autozoom=1

Books and book chapters

- Abis, S. (2023). Le Déméter 2023.
- Breisinger, C., Ecker, O. & Trinh Tan, J-F. (2015). Chapter 7: Conflict and food insecurity: How do we break the links? In: 2014-2015 Global Food Policy Report. (pp. 51-60). International Food Policy Research Institute (IFPRI).
- Chaumet, J.-M. & Pouch, T. (2017). La Chine au risque de la dépendance alimentaire. Presses universitaires de Rennes.
- Linou, S. (2019). *Résilience alimentaire et sécurité nationale Oser le sujet & le lier à celui de l'effondrement*. The Book Edition. IRIS Editions/Club Déméter.

Multimedia sources

- CESM. (Moderator). (March 2, 2022). Sécurité alimentaire : notre avenir se joue-t-il en mer ? (No. 3) [Audio Podcast Episode]. In Periscope. Marine nationale. https://anchor.fm/cesm2/episodes/pisode-3--Scurit-alimentaire--notre-avenir-se-joue-t-il-en-mer-e1f4sgd
- Euractiv. (October 31, 2022). What is behind the EU's fertiliser crisis? [video]. https://www.euractiv.com/section/agriculture-food/video/what-is-behind-the-eus-fertiliser-crisis/

L'ANALYSE DES ENJEUX SÉCURITAIRES ET DE DÉFENSE LIÉS AUX CHANGEMENTS CLIMATIQUES

PUBLICATIONS | PODCAST « SUR LE FRONT CLIMATIQUE » | ÉVÈNEMENTS



www.defenseclimat.fr

